Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006

Message Text

PAGE 01 STATE 207575

64
ORIGIN NODS-00

INFO OCT-01 ISO-00 /001 R

66616
DRAFTED BY S/S-O:DMACK
APPROVED BY S/S-O:DMACK
---------- 036623
O 301947Z AUG 75 ZFF4
FM SECSTATE WASHDC
TO USMISSION USUN NEW YORK NIACT IMMEDIATE

C O N F I D E N T I A L STATE 207575

NODIS

FOLLOWING REPEAT JERUSALEM 1446 ACTION SECSTATE DATED 30 AUG 75
QUOTE
C O N F I D E N T I A L JERUSALEM 1446

NODIS

HANDLE AS EXDIS

FOR ENDERS (EB) AND LEWIS (SP) FROM LORD

PLEASE PASS TO MOYNIHAN FOR HIS REVIEW

E.O. 11652: GDS
TAGS: OVIP (KISSINGER, HENRY A.)
SUBJECT: UNGA SPEECH

FOLOWING IS THE SECTION ON THE POOREST NATIONS OF
DRAFT NUMBER 10.

BEGIN TEXT.

1. ANY STRATEGY FOR DEVELOPMENTS MUST DEVOTE SPECIAL
ATTENTION TO THE NEEDS OF THE POOREST COUNTRIES.
CONFIDENTIAL

PAGE 02 STATE 207575

WM THE FATE OF ONE BILLION PEOPLE -- HALF THE DEVELOPING
WORLD AND A QUARTER OF MANKIND -- DEPENDS ON OUR EFFORTS.
IN VAST AREAS OF THIS PLANET, POOR DIETS ROB MILLIONS
OF PRODUCTIVE LEVES, PEOPLE DIE YOUNG, PARENTS CONTINUE
TO HAVE MANY CHILDREN SO THAT A FEW MAY SURVIVE.

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006

3. FOR THE LAST FIVE YEARS, PER CAPITA INCOME IN THE
POOREST COUNTRIES -- ALREADY BELOW MINIMAL STANDARDS FOR
DEVELOPMENT -- HAS RELENTLESSLY DECLINED. THEIR EXPORTS
ARE CONCENTRATED IN THE LEAST DYNAMIC SECTORS OF WORLD
DEMAND. THESE COUNTRIES, ON THE SLENDER MARGIN OF
EXISTENCE, HAVE BEEN MOST CRUELLY AFFECTED BY THE RISE
IN THE COSTS OF OIL, FOOD AND OTHER IMPORTS.

4. WHATEVER ADVERSITY THE REST OF THE MANKIN ENCOUNTERS,
THEY SUFFER MOST. WHATEVER PROBLEMS WE HAVE, THEIRS ARE
MONUMENTAL. WHATEVER THE CONSEQUENCES OF OUR DECISIONS
FOR US ALL, THEY ARE AFFECTED MOST SEVERELY. IF
GLOBAL PROGRESS IN ECONOMIC DEVELOPMENT FALTERS, THEY
WILL BE SUBMERGED.

5. THIS CHALLENGE TRANSCENDS IDEOLOGY AND BLOC POLITICS.
NO SOCIAL SYSTEM OR PRINCIPLE OF JUSTICE CAN TOLERATE
A WORLD IN WHICH BARE SURVIVAL IS THE TOTAL PRE-OCCUPATION OF
MILLIONS OF HUMAN BEINGS, IN WHICH THE SPIRITUAL
AND PHYSICAL POTENTIAL OF HUNDREDS OF MILLIONS
IS STUNTED, AND IN WHICH WHOLE SOCIETIES PERCEIVE NO
HOPE OF PROGRESS FOR THEMSELVES AND THEIR CHILDREN. NO
GLOBAL DEVELOPMENT PROGRAM HAS MEANING UNLESS THE POOR
HALF OF THE DEVELOPING WORLD IS GIVEN A GENUINE
OPPORTUNITY FOR IMPROVEMENT. NO INTERNATIONAL ORDER CAN
BE CONSIDERED JUST UNLESS ONE OF ITS FUNDAMENTAL GOALS
TO LIFT THE HORIZONS OF THE POOREST. NOR OVER THE LONG
TERM CAN THE VALUES THAT WE CHERISH IN OUR OWN COUNTRIES
THRIVE IN A WORLD OF DESPAIR.

6. THIS CHALLENGE HAS TWO DIMENSIONS. WE MUST LOOK
TO ELEMENTAL ECONOMIC SECURITY AND THE IMMEDIATE RELIEF
FO SUFFERING. AND WE MUT GIVE PREFERENCE TO THESE
COUNTIRES' NEEDS FOR FUTURE ECONMIC GORWTH.
CONFIDENTIAL

UM FIRST, SECURITY MEANS BALANCE OF PAYMENTS SUPPORT
FOR THE POOREST COUNTRIES DURING PERIODS OF ADVERSITY.
FOR THEM GLOBAL RECESSIONS AND WIDE SWINGS IN PRICES
OF KEY COMMODITIES HAVE A PARTICULARLY DISASTROUS
IMPACT. YET THESE COUNTRIES HAVE VERY LITTLE ACCESS
TO SHORT AND MEDIUM-TERM CAPITAL TO HELP THEM WATHER
BAD TIMES. THE LITTLE FINANCE TO WHICH THEY HAVE ACCESS
OFTEN INVOLVES INTEREST RATES THAT ARE TOO HIGH
CONSIDERING THEIR CHRONIC DEBT REPAYMENT PROBLEMS.

8. TO PROVIDE GREATER BALANCE OF PAYMENTS SUPORT AT
MORE ACCEPTABLE RATES OF INTEREST FOR THE POOR NATIONS,
THE UNITED STATES LAST NOVEMBER PROPOSED A TRUST
IN THE INTERNATIONAL MONETARY FUND OF UP TO $2 BILLION
FOR EMERGENCY RELIEF. ALTHOUGH THIS PROPOSAL MET

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006

WITH WIDE SUPPORT, IT HAS BEEN STALLED BY A DISPUTE
OVER AN UNRELATED ISSUE -- THE ROLE OF GOLD IN THE
INTERNATIONAL MONETARY SYSTEM. WE CANNOT LET THIS
DELAY CONTINUE. THE UNITED STATES WILL MAKE A DETERMINED
EFFORT TO MOVE FORWARD THE MONETARY NEGOTIATIONS AT
THE IMF MEETINGS NOW UNDERWAY. IF OTHERS MEET US IN
THIS SAME SPIRIT, WE COULD REACH A CONSENSUS ON THE
TRUST FUND BY THE NEXT MEETING IN JANUARY.

9. SECONDLY, SECURITY REQUIRES TABLE EXPORT EARNINGS.
THE NEW IMF FACILITY THAT WE ARE PROPOSING TODAY CAN
PRIVDE MAJOR NEW ECONOMIC INSURANCE FOR THE POOREST.
THE UNITED STATES BELIEVES THAT UNDER CERTAIN CONDITIONS
(NOTE: WE'VE ASKED WASHINGTON TO SPECIFY) THESE
COUNTIRES SHOULD BE ABLE TO CONVERT THEIR LOANS FROM
THE NEW FACILITY INTO OUTRIGHT GRANTS, TO OFFSET
SHARP DECLINES IN EXPORT EARNING.

10. THIRDLY, SECURITY MEANS HAVING ENOUGH TO EAT.
THERE MUST BE DETERMINED INTERNATIONAL COOPERATION ON FOOD.

-- THE WORLD FOOD CONFERENCE SET A TARGET OF
10 MILLION TONS OF FOOD AID ANNUALLY. THIS FISCAL
YEAR THE UNITED STATES FOOD AID BUDGET WILL PROVIDE
FOR ALMOST SIX MILLION TONS OF FOOD-GRAINS -- SIXTY
CONFIDENTIAL

PAGE 04 STATE 207575

PERCENT OF THE WORLD TARGET, AND A TWENTY PERCENT
INCREASE OVER LAST YEAR. OTHER PRODUCERS MUST ALSO
PROVIDE THEIR SHARE.

-- ANOTHER PRIORITY IN THE POOREST COUNTRIES MUST
BE TO REDUCE THE TRAGIC WASTE OF LOSSES AFTER HARVEST
FROM INADEQUATE STORAGE, TRANSPORT, AND PEST CONTROL.
THERE ARE OFTEN SIMPLE AND INEXPENSIVE TECHNIQUES TO
RESOLVE THESE PROBLEMS. INVESTMENT IN SUCH AREAS
AS BETTER STORAGE AND PESTICIDES COULD HAVE A RAPID
AND SUBSTANTIAL IMPACT ON THE WORLD'S FOOD SUPPLY --
INDEED THE SAVING COULD MATCH THE TOTAL OF ALL THE
FOOD AID BEING GIVEN AROUND THE WORLD. THEREFORE WE
URGE THAT THE FAO, IN CONJUNCTION WITH THE UN DEVELOP-
MENT PROGRAM AND THE WORLD BANK, SET A GOAL OF CUTTING
IN HALF THESE POST-HARVEST LOSSES BY 1985, AND DEVELOP
A COMPREHENSIVE PROGRAM TO THIS END.

(NOTE TO HAK: WE DID NOT MOVE THE PARAGRAPH ON FOOD
PRODUCTION UP HERE BECAUSE THEY CONCERN GROWTH, THE
SECOND THEME OF THIS SECTION, WTILE FOOD AID AND
HARVEST LOSSES CONCERN SECURITY, THE X
RST THEME.)1

11. FINALLY, SECURITY MEANS GOOD HEALTH AND EASING

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006

THE STRAINS OF POPULATION GROWTH. DISEASE RAVAGES THE
POOREST COUNTRIES MOST OF ALL AND EXACTS A DEVASTATING
ECONOMIC AS WELL AS HUMAN COST. AT THE SAME TIME
WE FACE THE STARK REALITY THAT THERE WILL BE TWICE
AS MANY PEOPLE TO FEED BY THE END OF THIS CENTURY AS
THERE ARE TODAY. ONE OF THE MOST PROMISING APPROACHES
TO THESE PROBLEMS IS THE INTEGRATED DELIVERY OF BASIC
HEALTH ERVICES AT THE COMMUNIT LEVEL, COMBINING
MEDICAL TREATMENT, FAMILY PLANNING, AND NUTRITIONAL
INFORMATION AND UNG LOCALLY TRAID PARA-MEDICAL
PERSONNEL. THE UNITED STATES WILL SUPPORT A MAJOR
EXPANSION OF THE EFFORTS ALREADY UNDERWAY, IN COOPERATION
WITH THE WORLD HEALTH ORGANIZATION, TO DEVELOP
AND APPLY THESE METHODS. WE STRONGLY URGE THE HELP
OF ALL CONCERNED NATIONS. (QUERY TO WASHINGTON:
WHO ELSE IS MAKING THESE EFFORTS BESIDES WHO?)
CONFIDENTIAL

12. PROGRAMS TO ACHIEVE MINIMUM ECONOMIC SECURITY,
HOWEVER ESSENTIAL, ARE ONLY PALLIATIVES. WE MUST
HELP THE POOREST NATIONS BREAK OUT OF THEIR PRESENT
STAGNATION TOWARD ECONOMIC GROWTH. THIS HEANS FIRST
OF ALL THAT THEY SHOULD HAVE PREFERENTIAL ACCESS TO
OFFICIAL, CONCESSIONARY FINANCIAL AID. THEY HAVE THE
LEAST DYNAMIC EXPORTS, BUT THEY LACK THE CAPITAL TO DEVELOP
NEW ONES. THEY HAVE THE DIREST NEED FOR FINANCING,
BUT HEY HAVE NO ACCESS TO CAPITAL MARKETS
AND LITTLE ABILITY TO CARRY GREATER DEBT.

13. THE DUTY TO PROVIDE FOR THE CAPITAL NEEDS OF THE
POOREST FALLS FIRST ON THE RICHEST. ALL NATIONS WITH
THE FINANCIAL CAPACITY MUST SHARE THE RESPONSIBILITY.
MORE THAN SEVENTY PERCENT OF OUR DEVELOPMENT ASSISTANCE
GOES TO LOW-INCOME COUNTRIES. MORE THAN SIXTY
PERCENT OF THIS YEAR'S PROPOSED PR
GRAMS IS DEVOTED
TO FOOD AND NUTRITION, WHICH ARE OF PARTICULAR
IMPORTANCE TO THE POOREST.

14. THE SPECIAL FINANCIAL NEEDS OF THE POOREST
COUNTRIES CAN BE MET PARTICULARLY BY EXPANDED,
LOW-INTEREST LOANS OF THE INTERNATIONAL FINANCIAL
INSTITUTIONS. THE INTERNATIONAL DEVELOPMENT
ASSOCIATION OF THE WORLD BANK GROUP IS A PRINCIPAL
INSTRUMENT WHOSE GREAT POTENTIAL HAS NOT BEEN FULLY
REALIZED. THE UNITED STATES WILL JOIN OTHERS IN
A SUBSTANTIAL REPLENISHMENT OF THE RESOURCES OF THE
IDA, PROVIDED THAT THE OIL EXPORTING COUNTRIES ALSO
MAKE A SIGNIFICANT CONTRIBUTION.

15. AN EFFECTIVE STRATEGY FOR SUSTAINED GROWTH
IN THE POOREST COUNTRIES MUST INCLUDE A MASSIVE

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006

INCREASE IN THEIR AGRICULTURAL PRODUCTION. FOR
EXTERNAL FOOD AID CANNOT POSSIBLE FILL THEIR NEEDS.
THE CURRENT GAP BETWEEN WHAT THE DEVELOPING COUNTRIES
NEED AND WHAT THEY CAN PRODUCE THEMSELVES IS
15 MILLION TONS; AT PRESENT RATES OF GROWTH, THE
GAP IS EXPECTED TO DOUBLE OR TRIPLE WITHIN THE NEXT
CONFIDENTIAL

DECADE. FAILURE TO MEET THIS CHALLENGE WILL DOOM
MUCH OF THE WORLD TO HUNGER AND MALNUTRITION AND
ALL OF THE WORLD TO PERIODIC SHORTAGES AND HIGHER
PRICES.

16. TRADITIONAL BILATERAL AID PROGRAMS TO BOOST
AGRICULTURAL PRODUCTION REMAIN INDISPENSABLE.
PRESIDENT FORD IS ASKING CONGRESS FOR AUTHORIZATION
TO DOUBLE BILATERAL AGRICULTURAL ASSISTANCE NEXT
YEAR TO $582 MILLION. WE URGE THE OTHER AFFLUENT
NATIONS TO INCREASE THEIR CONTRIBUTIONS AS WELL.

17. CLEARLY A MASSIVE PROGRAM OF INTERNATIONAL
COOPERATION IS ALSO REQUIRED. MORE RESEARCH IS NEEDED
TO IMPROVE AGRICULTURAL YIELDS, MAKE MOE EFFICIENT
USE OF FERTILIZER, AND FIND BETTER FARM MANAGEMENT
TECHNIQUES. TECHNICAL ASSISTANCE AND INFORMATION
EXCHANGE ARE NEEDED FOR TRAINING PURPOSES AND FOR
TECHNOLIGICAL ADVANCE. OETTER SYSTEMS OF WATER CONTROL,
TRANSPORATION AND LAND MANAGEMENT ARE NEEDED TO TAP
THE DEVELOPING COUNTRIES' VAST RESERVES OF LAND,
WATER AND MANPOWER.

18. TO MOBILIZE MASSIVE NEW CONCESSIONAL RESOURCES
FOR THESE PURPOSES, THE UNITED STATES PROPOSES THE
EARLY ESTABLISHMENT OF THE NEW INTERNATIONAL FUND FOR
AGRICULTURAL DEVELOPMENT. PRESIDENT FORD HAS ASKED ME
TO ANNOUNCE THAT HE WILL SEEK AUTHORIZATION OF A DIRECT
CONTRIBUTION THIS FISCAL YEAR OF $200 MILLION TO THE
FUND - ON THE ASSUMPTION THAT OTHERS WILL ADD THEIR
SUPPORT FOR A COMBINED GOAL OF AT LEAST ONE BILLION
DOLLARS. (QUERY TO WASHINGTON: DO WE STILL NEED THIS
QUALIFIIATION?)

19. THER INTERNATIONAL FUND FOR
GRICULTURAL
DEVELOPMENT CAN BE THE MAJOR SOURCE OF NEW CAPITAL
TO ATTACK THE MOST CRITICAL PROBLEMS OF THE POOREST
DEVLOPING COUNTRIES. THE UNITED STATES URGES THE
WORLD COMMUNITY TO GIVE IT PROMPT AND MAJOR SUPPORT.

CONFIDENTIAL

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006

END TEXT.
NEWLIN
UNQUOTE
INGERSOLL

CONFIDENTIAL

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: Z
Capture Date: 26 AUG 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: TEXT, INSTRUCTIONS, CAT-A, SPEECHES
Control Number: n/a
Copy: SINGLE
Draft Date: 30 AUG 1975
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: greeneet
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE207575
Document Source: ADS
Document Unique ID: 00
Drafter: S/S-O:DMACK
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: N750003-0598
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750898/baaaaafu.tel
Line Count: 278
Locator: TEXT ON-LINE, TEXT ON MICROFILM
Office: ORIGIN NODS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: NODIS EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: NODIS EXDIS
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: greeneet
Review Comment: n/a
Review Content Flags:
Review Date: 02 JUL 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <02 JUL 2003 by BoyleJA>; APPROVED <10 NOV 2003 by greeneet>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: LOCK1
Status: NATIVE
Subject: n/a
TAGS: OVIP, UNGA, (KISSINGER, HENRY A)
To: USUN N Y NIACT
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006